

Message Text

SECRET

PAGE 01 PORT M 00481 210407Z
ACTION EA-09

INFO OCT-01 ISO-00 INR-07 SP-02 USIA-06 AID-05 EB-08
NSC-05 TRSE-00 SS-15 STR-04 OMB-01 CEA-01 CIAE-00
COME-00 FRB-03 NSAE-00 XMB-02 OPIC-03 LAB-04
SIL-01 L-03 H-01 IO-13 CU-02 /096 W
-----210634Z 036844 /20

R 210040Z APR 77
FM AMEMBASSY PORT MORESBY
TO SECSTATE WASHDC 2225
INFO AMEMBASSY CANBERRA
AMEMBASSY SUVA
AMEMBASSY WELLINGTON
CINCPAC HONOLULU

S E C R E T PORT MORESBY 0481

NO FOREIGN DISSEMINATION

DEPT FOR INR/REA

CINCPAC FOR POLAD

E.O. 11652: XGDS-3
TAGS: AMGT PFOR PP
SUBJ: HANNAH PAPER ON PACIFIC REGION

REF: PORT MORESBY 0412

1. WE BELIEVE HANNAH PAPER PROVIDES A GREATLY NEEDED OVERVIEW
ON THE PACIFIC AS AN ENTIRETY AND HELPS TO BRING THIS ENORMOUS
AREA INTO BETTER PERSPECTIVE. WE APPLAUD THE EMPHASIS ON THE
INDIVISIBILITY OF THE PACIFIC OCEAN.

2. WE BELIEVE OUR INTERESTS IN THE PACIFIC HAVE BEEN UNCHAL-
LENGED FOR SO LONG AND OUR POSITION HAS BEEN SO FAVORABLE THAT
WE ARE TAKING THE AREA FOR GRANTED. THE BENIGN ATMOSPHERE OF
SECRET

SECRET

PAGE 02 PORT M 00481 210407Z

THE PACIFIC AREA IN REGARD TO U.S. INTERESTS MAY VERY WELL
ERODE AS THE PACIFIC ISLAND STATES GAIN A FRAIL INDEPENDENCE
AND U.S. FRIENDS AND ALLIES WITHDRAW FROM THEIR PACIFIC POSSESSIONS.

3. HANNAH ASSERTS CONTINUED WESTERN ECONOMIC AND OTHER
INPUTS WILL BE REQUIRED TO SHORE UP A NUMBER OF THE EMERGING
ISLAND STATES AND TO PREVENT THEIR DISINTEGRATION. IF IT IS

NOT FORTHCOMING, HE POSTULATES THAT WE MAY NOT BE ABLE TO CONTINUE A POLICY OF SUCCESSFUL BASE AND FACILITIES DENIAL TOWARD THE PRC AND THE USSR. TO THIS, WE WOULD ADD THE POSSIBILITY OF SOME STATES MOVING TOWARD THIRD WORLD RADICALISM AND THE SWEEPING AWAY OF REGIMES WHICH HAVE DEMOCRATIC PROCESSES EMBRACING WESTERN POLITICAL, ECONOMIC AND HUMANITARIAN VALUES. WE TAKE AS A GIVEN THAT IT IS IN OUR INTEREST TO SEE SUCH DEMOCRATIC REGIMES FLOURISH.

4. WE CONCUR WITH HANNAH'S VIEW THAT CONTINUED WESTERN INPUTS WILL BE REQUIRED. BUT WE ARE NOT ASSURED SUCH INPUTS WILL GUARANTEE EFFECTIVE PREEMPTIVE CONTROL OF THE PACIFIC ENVIRONMENT. HERE IN PNG WE HAVE SEEN THE QUICK EMERGENCE OF ANTI-AUSTRALIAN FEELING TWICE IN TWO YEARS (ONCE FOLLOWING THE WHITLAM GOVERNMENT'S DISAPPOINTING AID OFFER, SUBSEQUENTLY INCREASED BY FRASER, AND CURRENTLY IN CONNECTION WITH THE TORRES STRAIT DISPUTE), AND WE BELIEVE THAT HISTORIC TIES AND VERY GENEROUS AID WILL NOT NECESSARILY PREVENT THE DEVELOPMENT OF A SITUATION WHICH COULD LEAD AN ISLAND GOVERNMENT TO LOOK ELSEWHERE FOR SUPPORT. WE BELIEVE PNG IS LESS VULNERABLE TO INFLUENCE THAN MANY OF THE SMALLER PACIFIC COUNTRIES, BUT EVEN HERE WE ANTICIPATE THE EVENTUAL ESTABLISHMENT OF PRC AND SOVIET DIPLOMATIC MISSIONS, THE DEVELOPMENT OF TRADE, AND POSSIBLY THE ESTABLISHMENT OF SHIPPING TIES. WE BELIEVE IT WOULD BE EXCEEDINGLY DIFFICULT IF NOT IMPOSSIBLE TO ENSURE THAT THERE WILL ALWAYS BE AN ADEQUATE FRIENDLY HOST FOR EACH ISLAND STATE TO TURN TO AND THEREBY TO ENSURE THAT THERE WILL NOT BE A NEED TO LOOK ELSEWHERE. OUR FEAR IS THAT ONE OR MORE OF THESE EMERGING
SECRET

SECRET

PAGE 03 PORT M 00481 210407Z

STATES WILL FIND ITSELF WITHOUT SUFFICIENT OUTSIDE ASSISTANCE AND MORAL SUPPORT, WILL DISINTEGRATE, BECOME RADICALIZED, AND ADVENTURISTIC.

5. WE ADVOCATE A POLICY OF CRISIS PREVENTION, INCLUDING MODEST INPUTS OF U.S. ASSISTANCE TO MAINTAIN THE FAVORABLE POSITION WE NOW HAVE IN THE AREA. THIS IS VASTLY PREFERABLE TO A PROGRAM OF APATHY, CRISIS, AND THEN OVERREACTION.

6. OUR VIEW IS THAT, IN CONJUNCTION WITH OUR ALLIES, PACIFIC REGIONAL ORGANIZATIONS AND PACIFIC ISLAND STATES, WE MUST REACH SUBSTANTIAL AGREEMENT REGARDING FUTURE NEEDS TO PROMOTE STABLE AND PROGRESSIVE DEVELOPMENT IN THE AREA. WE ARE EVIDENTLY CURRENTLY THINKING IN TERMS OF PROVIDING ABOUT \$US 2 MILLION ANNUALLY FOR THE REGIN, AND THERE IS HESITANCY TO APPROACH THE CONGRESS FOR MORE. UNLESS JAPAN, AUSTRALIA AND NEW ZEALAND FIND THEMSELVES ABLE TO COVER THE BOARD, WE BELIEVE THAT THE USA INPUT WILL HAVE TO BE SIGNIFICANTLY INCREASED. THE SUMS REQUIRED CANNOT BE DETERMINED UNTIL

FUTURE NEEDS ARE MORE PRECISELY DEFINED.

7. WE ARE FACED IN THE PACIFIC WITH THE LAST VESTIGES OF A WORLDWIDE PHENOMENON OF DECOLONIZATION UCZEGERE IS NO REASON TO BELIEVE THAT THE SAME SORT OF PROBLEMS THAT HAVE EXISTED

IN OTHER AREAS WILL NOT BE FORTHCOMING HERE, AND THAT EVENTUALLY WE WILL BE FORCED TO FOCUS ON THE AREA. WEE SEE NO REASON WHY THE CONGRESS SHOULD NOT BE APPRAISED OF THE FACT THAT ANOTHER AREA IS EMERGING AND THAT AN APPROPRIATE RESPONSE MUST BE DEVELOPED. OUR RESPONSE NEED NOT BE BILATERAL, AND IN FACT PROBABLY SHOULD BE CONTAINED WITHIN A MULTILATERAL CONTEXT TO THE DEGREE POSSIBLE, BUT IT SHOULD BE ADEQUATE. IT SHOULD NOT BE LIMITED TO WHAT WE CAN DO WITHOUT GOING TO CONGRESS, BUT RATHER SHOULD REFLECT THE GENUINE NEEDS OF THE AREA.

SECRET

SECRET

PAGE 04 PORT M 00481 210407Z

8. IN ADDITION TO HANNAH'S CALL FOR WESTERN UNITY TO MAINTAIN EFFECTIVE PREEMPTIVE CONTROL OF THE PACIFIC ENVIRONMENT, AND IN ADDITION TO OUR PROPOSAL FOR A GREATER U.S. INVOLVEMENT, WE BELIEVE MEASURES SHOULD BE TAKEN TO STIMULATE THE DEVELOPMENT OF SENSE OF UNITY AMONG PACIFIC ISLAND COUNTRIES. WE BELIEVE THAT UNDER SOME CIRCUMSTANCES THESE COUNTRIES WILL LOOK TO EACH OTHER AND WILL DEVELOP A SYMBIOTIC RELATIONSHIP WITH EACH OTHER MORE EASILY THAN WITH THE ADVANCED COUNTRIES OF THE WEST. IN THIS REGARD WE DISAGREE WITH HANNAH'S CONTENTION THAT PNG MUST DEVELOP A CLOSE RELATIONSHIP WITH SEA. WHILE THERE WILL BE TRADE TIES AND COMMON ECONOMIC INTERESTS BETWEEN PNG ND SEA, NEVERTHELESS PNG WOULD PREFER TO BE A MEDIUM-SIZED FISH AMONG THE MINNOWS OF THE PACIFIC RATHER THAN AMONG THE WHALES OF SEA. PAPUA NEW GUINEANS DISTRUST, FEAR AND DISLIKE INDONEISIANS, AND DO NOT CARE VERY MUCH OF FILIPINOS, AND THESE TWO PEOPLES ARE THEIR MOST LIKELY PARTNERS IN SEA. IF PNG HOLDS TOGETHER AND PROSPERS, IT WILL EVENTUALLY EMERGE AS THE LODESTONE OF THE PACIFIC ISLANDS, ECONOMICALLY THE MOST POWERFUL, AND WITH EDUCATIONAL, CULTURAL AND JOB OPPORTUNITIES THAT WILL BE VERY ATTRACTIVE TO THE SMALLER COUNTRIES. WE BELIEVE THIS DEVELOPMENT IS MORE LIKELY THAN THE DEVELOPMENT OF CLOSE RELATIONSHIPS WITH SEA AS FORESEEN BY HANNAH.

9. WE HAVE ATTEMPTED TO DEFINE SOME OF OUR FUTURE INTERESTS AND A NUMBER OF EXAMPLES IN REFTEL DESCRIBING HOW THE USG COULD HELP TO STABILIZE THE REGION. WHILE THERE WILL UNDOUBTEDLY BE DISAGREEMENT REGARDING SPECIFIC PROPOSALS, WE ARE HOPEFUL THAT OUR VIEWS, IN CONJUNCTION WITH HANNAH'S PAPER AND THE RECENT AID SURVEY TEAM TO THE PACIFIC, WILL RESULT IN GENERATING A GREATER INTEREST IN DEFINING US

INTERESTS IN THE PACIFIC REGION AND CONSTRUCTING APPROPRIATE
AND TIMELY RESPONSES.
OLMSTED

SECRET

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLICIES, INTELLIGENCE ASSESSMENTS, ANNUAL REPORTS
Control Number: n/a
Copy: SINGLE
Sent Date: 21-Apr-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977PORTM00481
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: X3
Errors: N/A
Expiration:
Film Number: D770138-0521
Format: TEL
From: PORT MORESBY
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770433/aaaabcd.tel
Line Count: 172
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 164f30a1-c288-dd11-92da-001cc4696bcc
Office: ACTION EA
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: 77 PORT MORESBY 412
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 16-Nov-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2737336
Secure: OPEN
Status: NATIVE
Subject: HANNAH PAPER ON PACIFIC REGION
TAGS: AMGT, PFOR, XP
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/164f30a1-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009